
STATE OF INDIANA

DEPARTMENT OF LOCAL GOVERNMENT FINANCE



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Revised Frequently Asked Questions: Agricultural Land Base Rate for March 1, 2011 Assessment

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For what purpose is the agricultural land base rate used?

The base rate, which can be adjusted for productivity, land use type, and other factors, is the foundation for determining the true tax value of property classified by local assessing officials as agricultural land. To ensure uniformity in the assessment of agricultural land, state law requires the Department of Local Government Finance (“DLGF”) to determine a base rate for local assessing officials to use in determining the true tax value.

What is the new agricultural land base rate?

The agricultural land base rate for the March 1, 2011 assessment date for taxes payable in 2012 is \$1,500 per acre. The calculation made each year is based on a rolling six-year average per Indiana statute. Per Senate Enrolled Act (SEA) 396-2010, the highest year of the six-year average is eliminated in the calculation.

What caused the increase from last year’s rate of \$1, 290 to \$1,500?

The change in the base rate is based on changes in cash rent, yields, production costs, market prices and interest rates. In this case, the change was the result of the removal of the 2002 data and 2008 data. (Note: 2008 is not included in the calculation because it constituted the highest value of the six years.) [Link to 2011-pay-2012 Agriculture Land Example Calculation](#)

Why has the rate increased since 2005?

Again, the change in the base rate is based on changes in cash rent, yields, production costs, market prices and interest rates. The difference covers the assessment date of March 1, 2005 (\$880) through March 1, 2011 (\$1,500). [Link to 2011-pay-2012 Agriculture Land Example Calculation](#)

Which years were used to calculate the rate?

The DLGF used a rolling six-year average to calculate the rate, pursuant to Indiana law. The years used were: 2003, 2004, 2005, 2006, and 2007 (2008 was excluded per SEA 396-2010).

Why isn’t the year 2009 used in the calculation?

The published sales information is not available to DLGF at the time that the base rate calculation is made. Crops, which were planted in spring 2009, are harvested in fall 2009. Typically, the farmer would then have had until August 2010 to sell that crop.

What were rates in previous years?

For the assessment dates of March 1, 2002, 2003, and 2004, the rate was \$1,050. For March 1,

2005, the rate was \$880. For March 1, 2006, the rate would have increased; however, the legislature passed SEA 327-2005 which set the rate at \$880. For the March 1, 2007, the rate was \$1,140 per acre. For March 1, 2008's rate, statute required the DLGF to remove the 1999 data, replacing it with 2005 data for the calculation, bringing the rate to \$1,200. For March 1, 2009's rate, statute required the DLGF to remove 2000 data and replace it with 2006 data to arrive at the base rate of \$1,250. For March 1, 2010's rate, statute required the DLGF to remove 2001 data and replace it with 2007 data to arrive at the base rate of \$1,290 (Note: 2007 was excluded from the calculation because Senate Enrolled Act (SEA) 396-2010, requires the highest year of the six-year average to be eliminated in the calculation.). For March 1, 2011's rate, statute required the DLGF to remove 2002 data and replace it with 2008 data to arrive at the base rate of \$1,500 (Note: 2008 was excluded from the calculation because Senate Enrolled Act (SEA) 396-2010, requires the highest year of the six-year average to be eliminated in the calculation.)

It is important to remember that the change in rate is based on changes in cash rent, yields, production costs, market prices, and interest rates as the DLGF removed one year's data and replaced it with the current data. [New Rate Table Explanation](#)

Will an increase in the agricultural land base rate from year to year mean that property taxes for farmers will go up?

Increases and decreases in property taxes are a result of total local spending. An increase in the assessed value of any property type does not necessarily result in an increase in property taxes. For more information on the relationship between the assessed value and the tax rate of a property, please see the Citizens Guide to Property Tax available at <http://www.in.gov/dlgf/2516.htm>.

What does the change in rate mean for farmers?

The rate change means that the value for agricultural land has been recalculated in compliance with the state laws and the administrative rules that pertain to annual adjustments. It is important to note that an increase in the assessed value of any property type does not necessarily result in an increase in property taxes.

Is the base rate the only factor on which farm assessed values are based?

In addition to being adjusted for productivity, the base rate can also receive influence factors for non-tillable land, woodlands, wetlands, land that is occasionally flooded, land used for farm buildings and barn lots, and other types of land that supports the farming operation. Remember, the base rate is the foundation for determining the true tax value, which is required by law.

How is agricultural land assessed?

The agricultural land assessment formula involves the identification of agricultural tracts using detailed soil maps, aerial photography, and local plat maps. A parcel is segmented into the various soil types that it could contain and then each soil type is measured in order to determine the acreage for it. The formula is based on the productivity of each parcel's soil resources; therefore, more productive land has a higher value. A soil productivity factor is used to adjust soil types up or down. The range for productivity factors begins at .5 for the poorest soils in the state to 1.28 for the best soils. These factors are based on corn yield estimates.

Once the soil types are identified and measured on a parcel, the true tax value for each soil type would be calculated by taking the acreage for that particular soil type multiplied by the base rate

multiplied by the productivity factor multiplied by any applicable influence factors to arrive at the true tax value. This step would be repeated until all soil types for the parcel have been assessed. The soil type information is on the property record card for each farm and also available for the whole county at the Soil and Water Conservation office. For further reference please review the "[Classification and Valuation of Agricultural Land](#)" memo.

Why do assessors not use the income approach to value residential property?

Assessors can use the income approach for income-producing properties. For instance, an apartment building or other rental units could be assessed using the income approach. However, for a family's primary residence, a different approach is used because the homeowner uses the home as his residence and makes his income outside of the home. The factory worker, the sales clerk or the schoolteacher will all earn the same amount of income regardless of the market value of their home, so the income approach would not apply in these situations. Homeowners typically consider the cost approach or the sales comparison approach when comparing the assessed value of their home to their market value.

Is agricultural land the only property valued by the income approach?

No. Many properties throughout the state are valued by the income approach. Indiana Code 6-1.1-4-39 requires that all rental properties be valued by all three approaches and the lowest value derived from the three approaches is their assessed value. Other taxpayers challenge their assessment that is based on the cost approach with an appraisal using the income approach so use of the income approach is fairly common throughout the State of Indiana.

The income approach restates market value by converting the future benefits of property ownership into an expression of present worth so basically the more money a property can generate, the more money it is worth. Higher cash rent and higher crop prices were all factors in determining the new rate of \$1,290 per acre. [Link to 2011-pay-2012 Agriculture Land Example Calculation](#)

Does all of the land owned by a farmer get valued with the base rate?

No, the residence portion of agricultural properties will be adjusted by the calculations applied to similar residential properties. Those portions of agricultural parcels that include land and buildings not used agriculturally, such as homes, home sites, and excess land and commercial or industrial land and buildings, shall be adjusted by the factor or factors developed for other similar property within the geographic stratification. 50 IAC 27

How is the agricultural land base rate calculated?

Agricultural land value utilizes the land's current market value in use, which is based on the productive capacity of the land, regardless of the land's potential or highest and best use. In other words, the more money that a property can generate, the more money it is worth.

The calculation covers a six-year period, with the highest year of the six-year average being eliminated in the calculation, per statute. [Link to 2011-pay-2012 Agriculture Land Example Calculation](#)

The Income Approach is one of the three recognized approaches to valuation (the others are the Cost Approach and the Sales Comparison Approach), and is used primarily for income producing properties like apartments, office buildings, and shopping centers. Under the income

approach, use-value is based on the net income that will accrue to the land from agricultural production.

An average of the two income streams – cash rent and owner operated – is utilized. Cash rent information comes from Purdue Agricultural Economic Reports and is fairly simple to calculate, while owner-operated income requires a more complex calculation. Information sources for calculating the operating income include the Purdue Crop Guide and the annual publication from the Indiana Agricultural Statistics Service. The basic formula for calculating the operating income per acre is as follows:

1. Take the yields for corn and soybeans
2. Times the price per bushel for corn and soybeans to arrive at gross income
3. Deduct direct expenses such as seed, fertilizer, chemicals, etc.
4. Deduct indirect expenses such as depreciation on equipment, labor, etc.
5. Add back government payments
6. To arrive at Net Income

Divide the net incomes from cash rent and operating by the capitalization rate to arrive at market value-in-use. The capitalization rate is calculated from information published by the Federal Reserve Bank of Chicago. Again, the DLGF calculation covers a six-year period per statute.

How is the base rate adjusted for high- and low-quality soils?

Assessors adjust the base rate using soil productivity factors developed from soil maps published by the United States Department of Agriculture (USDA). These factors are used by local assessing officials to adjust the base rate to account for the soil's ability to produce a crop.

Note: A parcel could have multiple soil types and multiple productivity factors. Click on the following hyperlink for further information on [USDA/Natural Resources Conservation Service](#) for the soil survey.

Why does the DLGF use six year's worth of data to calculate the base rate?

To determine the base rate, Indiana Code 6-1.1-4-4.5(e) requires DLGF to use a six-year rolling average. Per SEA 396-2010, the highest of the six years is excluded from the calculation.

Isn't agricultural land worth more than the state's prescribed value? If it is, why isn't the State of Indiana taxing it at its fair market value?

Real property is assessed on the basis of its "true tax value," which means the market value-in-use of a property for its current use, as reflected by the utility received by the owner from the property. True tax value does not mean fair market value (IC 6-1.1-31-6).

The Internal Revenue Service codes similarly provide that the value of real property that is devoted to farming shall be valued on the basis of its use as a farm, rather than its highest and best use (i.e., fair market value) for estate tax purposes as well.

The Indiana Tax Court has also acknowledged that agricultural land values are assessed at less than actual market value. In the case of *Bank of Highland v. DLGF*, the court stated: "... In markets where owners are motivated by non-market factors such as maintenance of a farming lifestyle even in the face of a higher use value for some other purpose, true tax value will not equal value in exchange."

My land was previously assessed as agricultural land at the base rate before I purchased it. How can I get it reassessed at that rate?

Indiana Code 6-1.1-4-13(a) states that land shall be assessed as agricultural land only when it is devoted to agricultural use. If the use of the land changed after being sold, different rules would apply to assessing it. If you believe the change in use should not have occurred, you can appeal your assessment; however you must demonstrate that you devoted your property to agricultural purposes as of the assessment date.